



NL GAAP Focus

Summary of changes to Dutch Accounting Standards for micro-sized and small entities effective for financial years starting on or after 1 January 2024

This overview outlines the main amendments to the 2024 edition of the Dutch Accounting Standards (DAS) for micro-sized and small entities for financial years beginning on or after 1 January 2024. Please note that industry-specific amendments are not addressed in this summary¹. This publication contains the main amendments known as of October 31, 2023.

For all amendments earlier application is recommended.

Contents

Clarifications on reporting when there is uncertainty about the going concern assumption	01
Clarification on the classification and presentation of financial instruments as equity or liability	02
Treatment of profits or losses on intercompany transactions in the financial statements (DAS 260)	05
Transactions that are not part of a business combination transaction	05
Reverse dilution leading to obtaining control	06
Financial statements based on tax accounting principles	06
Annex: Going concern scenarios and relevant reporting requirements	07



Clarifications on reporting when there is uncertainty about the going concern assumption

The Dutch Accounting Standards Board (DASB) has reviewed the reporting requirements on going concern and incorporated several clarifications into paragraph 'Cessation and material uncertainty about the going concern assumption' of DAS A2.2 (see also [DASB Statement 2023-3](#) and [2023-13](#)).

The main clarification concerns the way in which the degree of uncertainty should be assessed in situations where an entity is no longer expected to be able to meet its obligations on its own. This is important for assessing the extent of uncertainty regarding the going concern assumption. In that case, it is important to determine whether additional cooperation can be obtained from interested parties. Think, for example, of being able to obtain financial support from a shareholder or making a payment arrangement with a creditor. If necessary additional cooperation is possible but not yet confirmed when the financial statements are prepared, there is an increased degree of uncertainty about the going concern assumption. In that situation, it should be assessed whether or not there is a material uncertainty. The judgment may then be that there are (1) concerns about the going concern assumption, but no material uncertainty, or (2) there is material uncertainty about the going concern assumption.

If it is sufficiently plausible that the necessary additional cooperation will be obtained, there is no material uncertainty about the going concern assumption. The degree of plausibility should be assessed based on all facts and circumstances. Therefore, if the degree of plausibility is high, there need not be a material uncertainty about the going concern assumption. This was not explicitly included in the standards and has now been added, including a description of the applicable disclosure requirements.

This results in four different going concern scenarios which are included in an overview in the appendix to DAS A2. For each scenario it is indicated which principles should be used and which disclosures are required. The scenarios concerned are:

1. Specific industries in the DAS include banks, insurers, pension funds, premium pension institutions, investments institutions, cooperatives, commercial foundations and associations, not-for-profit organizations, housing corporations, fundraising organizations, health care institutions and educational institutions.

1. no uncertainty about the going concern assumption;
2. concerns about the going concern assumption, but no material uncertainty;
3. material uncertainty about the going concern assumption; and
4. cessation of the entirety of the entity's operations is unavoidable.

The overview has been added on page 7.

Another clarification relates to the situation where an entity is established for a definite period of time (e.g., building societies) or it is decided to liquidate after establishment. In these cases, if the entity expects to meet all obligations, the financial statements are prepared on a going concern basis. The DASB has now clarified that in the event an uncertainty exists in the expectation that the entity can meet all obligations, similar disclosure requirements apply as in the case of uncertainty about the going concern assumption as in scenario 2 or scenario 3.

A final clarification concerns the harmonization of the conceptual framework. The law refers to "material uncertainty" and "reasonable doubt" about the going concern. The degree of uncertainty is the same in both cases. The standards now refer only to "material uncertainty."



Clarification on the classification and presentation of financial instruments as equity or liability

In consolidated financial statements, financial instruments should be classified as equity or liability reflecting the substance of the transaction, also known as the 'substance over form' principle. In company-only financial statements, it is also permitted to classify financial instruments as equity or liability based on the legal form. This may result in a difference between the equity included in the company-only and consolidated financial statements (see also [DASB Statement 2023-4](#)).

The standards for the classification have changed in the DAS for medium sized and large entities in two respects:

1. for classification in accordance with the substance of the transaction: clarifying what should be understood as "profit-dependent distributions" for instruments to be classified as equity. This issue often arises with preference shares; and
2. for classification based on legal form: clarification of how instruments should be presented as equity if those instruments would classify as liability based on the substance of the transaction.

The DAS for micro-sized and small entities refers for this topic to the DAS for medium-sized and large entities. These changes in the DAS for medium-sized and large entities are therefore also applicable to micro-sized and small legal entities.

Re 1. profit-dependent distributions

Preference shares can be profit-dependent: the payment of dividends depends on the availability of sufficient profits in a given financial year. Profit-based distributions are effectively features of equity. For this reason, the DASB gives an option to classify such financial instruments as equity or liability when classified in accordance with the substance of the transaction. However, it was not sufficiently clear what should be understood by "dependent on the availability of sufficient profit in any year". Or in short, what should be understood by "profit-dependent". Indeed, there are instruments where, although the payment of dividends is dependent on making profits in any year, the size of the dividend amount does not depend on the size of those profits. It is then possible that the mandatory dividend to be paid exceeds the profit for that year. In such cases, the instrument contains more characteristics of a liability compared to equity. The DASB has now clarified that profit-dependent payments are non-discretionary payments (i.e. payment obligations) that only occur if sufficient profit has been made in the financial year. This means that if there is an obligation to make a dividend payment when profits are realized, but this payment may be greater in size than the realized profits, the relevant financial instrument should not be classified as equity.


Example: classification of financial instruments as equity or liability (based on Appendix 6 to DAS 290 'Financial instruments'):
Cumulative preference shares with profit-dependent payments: choice to account for as equity or as liability

On 1 January year 1, a company issues cumulative preference shares with a par value of 100,000 and a dividend of 5% per annum. When the shares are issued, the company has free distributable equity of 3,000.

In the first year after issuance of the cumulative preference shares, the company makes a profit of 6,000. Of this, 5,000 (= 5% of 100,000) is distributed as preference dividend on the cumulative preference shares and 1,000 is added to equity.

The second year after the issue of the cumulative preference shares, the company makes a profit of 1,000. The profit is insufficient to pay the preference dividend of 5,000. A dividend of 1,000 is paid on the cumulative preference shares and the holder retains the right to receive the remaining 4,000 in future realized profits.

In the third year, the company makes a loss of 5,000. No dividend is paid. The unpaid rights of the holder of the cumulative preference shares are 9,000. Shareholders' equity 1,000 negative.

In the fourth year, the company makes a profit of 6,000. There is insufficient free distributable equity to pay out the entire profit of 6,000 assuming the company cannot pay a dividend with negative equity. 5,000 is then paid as a preference dividend on the cumulative preference shares. The holder retains the right to receive 9,000 in the future on realized profits.

In the fifth year, the company makes a profit of 6,000. Now, however, the entire profit of 6,000 can be distributed because the freely distributable equity is sufficient. The unpaid rights of the holder of the cumulative preference shares are 8,000.

The dividend is always paid out of the realized profit in the financial year. The company therefore has the choice of recognizing these cumulative preference shares as equity or as a financial liability. When classified as equity, the amount paid concerns dividends and is charged directly to equity. If the instrument is classified as a liability, the amount paid out is accounted for as interest paid and is charged to income.

	Year 0	Year 1	Year 2	Year 3	Year 4	Year 5
Profit		6.000	1.000	-5.000	6.000	6.000
Paid dividend/interest		5.000	1.000	0	5.000	6.000
Free distributable equity	3.000	4.000	4.000	-1.000	0	0
Unpaid dividend rights		0	4.000	9.000	9.000	8.000

Cumulative preference shares with payments independent of the realized profit: loan capital

The fact pattern is similar to the previous example, except that there is an additional clause stipulating that if and to the extent that the profits are not sufficient for payment of the full preference dividend on the cumulative preference shares, the shortfall - to the extent possible - will be paid out of freely distributable equity.

This means that the distribution on the cumulative preference shares does not depend on future profits. Based on the fact pattern given in the previous example, this leads to different payments in the second year and the fourth year:

	Year 0	Year 1	Year 2	Year 3	Year 4	Year 5
Profit		6.000	1.000	-5.000	6.000	6.000
Paid dividend/interest		5.000	5.000	0	1.000	6.000
Free distributable equity	3.000	4.000	0	-5.000	0	0
Unpaid dividend rights		0	0	5.000	9.000	8.000

In year 2, insufficient profit has been realized to pay out the entire preference dividend. However, there is freely distributable equity in the amount of 4,000. So 4,000 dividend is paid independently of the realized profit, which after all is only 1,000. The preference dividend is not paid out of profits and is therefore a non-profit payment. The company accounts for these cumulative preference shares as a financial liability and therefore treats the dividends as interest expense.

A loan with profit-dependent payments: choice of accounting as equity or liability

The fact pattern is again the same as in the first example however instead of a cumulative preference share, the company issues a loan with interest payable if sufficient profit is made in the financial year. The interest is 5% and is cumulative (it will still have to be paid if profits are made in a later year). In addition, the loan is perpetual and therefore has no mandatory repayment.

Since having sufficient freely distributable equity is not a necessity for making interest payments, the mandatory payments on such a loan may differ from the payments on a cumulative preference share. The example below assumes the same facts as previous examples. However, the payment now consists of 5% cumulative interest on a loan instead of 5% cumulative dividend on cumulative preference shares.

	Year 0	Year 1	Year 2	Year 3	Year 4	Year 5
Profit		6.000	1.000	-5.000	6.000	6.000
Paid dividend/interest		5.000	1.000	0	6.000	6.000
Free distributable equity	3.000	4.000	4.000	-1.000	-1.000	-1.000
Unpaid interest		0	4.000	9.000	8.000	7.000

Since having sufficient freely distributable equity is not a necessity for making interest payments, in the fourth year the entire realized profit can be paid out as cumulative interest. Since the interest payments are made only from the profit realized in the financial year, the payments are profit-dependent. The company therefore has the choice of recognizing this loan as equity or financial liability. When classified as equity, the amount paid out concerns dividends and is charged directly to equity. If the instrument is classified as a financial liability, the amount paid out is accounted for as interest paid and is charged to income.

Re 2, presentation in the case of classification on the basis of legal form

The standards already required that the total carrying amount of instruments that in accordance with the substance of the transaction should be recognized as a liability, but on the basis of the legal form are recognized as equity in the company-only financial statements, should be presented separately in equity. The standards now clarify at what amount such an instrument should be presented separately in equity. That is the amount that would be recognized as a financial liability according to the substance of the transaction. If there are different types of such financial instruments (e.g. preference shares and a written put option to buy back own shares), the amount per type should be shown. This can be done as a separate item per type of instrument under equity in the balance sheet, or in the notes.



Treatment of profits or losses on intercompany transactions in the financial statements (DAS 260)

When measuring associates using the equity method, intercompany profits or losses must be eliminated. The DASB has included three clarifications in this respect in DAS 260 'The recognition of intercompany transactions in the financial statements'. The DAS for micro-sized and small entities refers for this topic to the DAS for medium-sized and large entities. These changes in the DAS for medium-sized and large entities are therefore also applicable to micro-sized and small legal entities. The changes relate to:

- elimination of losses;
- presentation of eliminated amounts; and
- elimination in the case of a negative net asset value.

Elimination of losses:

A loss on an intercompany transaction should be eliminated in the same way as a gain on an intercompany transaction. This has not changed. What has been clarified is that such a loss may be an indication of impairment of fixed assets or inventories (lower net realizable value). If the indication results in the recognition of an impairment, it should be recognized in accordance with the standard on impairment of fixed assets (DAS B2.1) or the standard on inventories (DAS B4). The amount of an impairment does not necessarily correspond to the loss on the intercompany transaction.

Presentation of eliminated amounts:

Previous guidance described the presentation of eliminated amounts in the balance sheet and income statement only for downstream sales. It was stipulated that the elimination could be made in the income statement by reducing net sales or by deducting the eliminated amount from the profit or loss of associates. In the balance sheet, the eliminated amount (i.e. the unrealized intercompany profit or loss) could be recognized as an accrual or accounted for in the participating interests item.

The new standard describes the presentation of the eliminated amounts for all types of intercompany transactions in general. The previous option which allowed an entity to deduct the eliminated amount from the profit or loss of the participation, in a downstream sale, has been removed in the new standard. This eliminated amount is now credited or charged to the item in the profit and loss account in which the intercompany transaction is recognized (e.g. net sales or other income).

In the balance sheet, under the new standard, the elimination can still be recognized as an accrual or included in the line-item participations. However, the latter is not possible if the value of the participation under the equity method is or becomes negative. In that case, the elimination must be recognized in the balance sheet as an accrual (see also the point below). With an upstream sale, the elimination can also be credited or debited to the value of the acquired asset.

Elimination in the case of a negative net asset value:

If the net asset value of an associate is negative, the associate is in principle valued at nil. The question is to what extent eliminated amounts that are normally deducted from the participation value should be maintained, if that reduction leads to a negative net asset value of the participation. The previous standard did not specifically address this issue.

The new standard added that even if the value of the participation under the equity method is negative and the participation is therefore valued at nil, the elimination of intercompany profits or losses is required as long as the relevant assets have not yet been sold to third parties or otherwise realized. Even in this situation, the intercompany profit or loss is only realized upon transfer to a third party or by depreciation. The elimination is then recognized in the balance sheet as an accrual.



Transactions that are not part of a business combination transaction

The DAS for micro-sized and small entities refers for this topic to the DAS for medium-sized and large entities. These changes in the DAS for medium-sized and large entities are therefore also applicable to micro-sized and small legal entities.

The standards did not contain explicit requirements for processing transactions that are agreed as part of an acquisition but are not part of the business combination transaction. Such as transactions that settle an existing relationship between the acquirer and acquiree.

Another example concerns payments to employees or former owners of the acquiree for future services. The DASB has now determined that the acquirer assesses, based on the substance of the transaction, whether such transactions should be accounted for as separate transactions or as part of the business combination transaction. This can have a significant impact on the accounting for those separate transactions and on the amount of goodwill.



Example: consideration not part of an acquisition

BV A acquires the business and related assets and liabilities of BV B. The selling shareholder remains a director of BV B. The acquisition contract provides that in addition to a cash price of 1,000,000, BV A will also pay an amount of 100,000 one year after the takeover date if BV B's profit for that year exceeds the budgeted profit for that year by at least 100,000, under the condition that the selling shareholder is still employed as a director of the company.

The additional amount of 100,000 is compensation for future services of the director and should therefore **not** be recognized as part of the business combination transaction. This amount represents compensation for labor performed by the director and should be accounted for as such, i.e. as salary expenses during the relevant year. The additional amount of 100,000 is therefore not part of the acquisition price paid by BV A for the acquisition of BV B. This amount of 100,000 is therefore also **not** taken into account when determining the amount of goodwill.



Reverse dilution leading to obtaining control

In addition to the previous topic, the following change has been made to the DAS for medium-sized and large entities, which is also applicable for micro-sized and small entities.

Reverse dilution refers to the situation where a participating interest repurchases its own shares, increasing the relative importance of the remaining shareholders. As a result, a remaining shareholder may obtain control. The standards clarify that the acquisition of control as a result of reverse dilution is a step acquisition. This stepwise acquisition should be recognized in the consolidated financial statements in accordance with DAS 216 'Business combinations'.



Financial statements based on tax accounting principles

Micro-sized and small entities may apply tax accounting principles when preparing financial statements. The DAS for micro-sized and small entities includes guidelines on the application of tax accounting policies. The guidelines aim to provide assistance when preparing financial statements. These guidelines clarify that if goodwill arising on the acquisition of shares is recognized in equity in the tax return, this treatment is followed in the financial statements which is prepared based on tax accounting principles.

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Annex: Going concern scenarios and relevant reporting requirements

The overview below summarizes the different going concern scenarios and related reporting requirements. This overview should be read in conjunction with the full text of DASsmall A2.2, as well as the cited statements in DASsmall B18.

	Scenario 1: No uncertainty about the going concern assumption	Scenario 2: Concerns about the going concern assumption, but no material uncertainty	Scenario 3: Material uncertainty about the going concern assumption	Scenario 4: Cessation of the entirety of the entity's operations is unavoidable
Description	No events or circumstances that may raise reasonable doubt as to whether the entity can meet its obligations.	Events or circumstances that may raise reasonable doubt as to whether the entity can meet its obligations, where there is <u>no material uncertainty</u> as to whether the mitigating measures are adequate.	Events or circumstances that may cast reasonable doubt on whether the entity can meet its obligations, where there is <u>material uncertainty</u> as to whether the mitigating measures are adequate. However, there is a real chance that the entity can meet its obligations (DASsmall A2.212 en 214).	There is no realistic chance that the entity can meet its obligations (DASsmall A2.212).
Accounting principles	Financial statements based on the going concern assumption (DASsmall A2.211).			Financial statements prepared on a liquidation basis. (DASsmall A2.213 en 216).
Disclosure	No specific disclosure on the going concern assumption.	Significant judgements and estimates (nature and assumptions) and uncertainties (nature and extent), if necessary for the required understanding (DASsmall B18.104).	<p>Disclose that material uncertainty about going concern exists, together with an adequate explanation of the entity's circumstances (DASsmall A2.214).</p> <p>Key judgements and estimates (nature and assumptions) and uncertainties (nature and extent), if necessary for the required insight (DASsmall B18.104).</p>	<p>Disclosure that the entity's entire business will cease to exist and the effects of the cessation on the financial position and the result (DASsmall A2.213 en 216).</p> <p>Usual disclosure requirements of Title 9 Book 2 of the Dutch Civil Code (DASsmall A2.216).</p> <p>Specific disclosure relating to cessation of operations (DASsmall A2.216).</p>
<p>In case of cessation of operations as referred to in DASsmall A2.211a, this fact should be disclosed including the effects of the cessation on the financial position and the result. In addition, the entity shall disclose the nature of its remaining operations and state, if applicable, that it was incorporated for a fixed period. (DASsmall A2.211a).</p>				



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